

Joe Manchin III Governor STATE OF WEST VIRGINIA DEPARTMENT OF HEALTH AND HUMAN RESOURCES OFFICE OF INSPECTOR GENERAL Board of Review 2699 Park Avenue, Suite 100 Huntington, West Virginia 25704

Martha Yeager Walker Secretary

May 5, 2005

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Dear Ms.

Attached is a copy of the findings of fact and conclusions of law on your hearing held May 4, 2005. Your hearing request was based on the Department of Health and Human Resources' (WVMI) action to deny medical eligibility for the Title XIX Aged/Disabled Waiver Services Program.

In arriving at a decision, the State Hearing Officer is governed by the Public Welfare Laws of West Virginia and the rules and regulations established by the Department of Health and Human Resources. These same laws and regulations are used in all cases to assure that all persons are treated alike.

Eligibility and benefit levels for the Aged/Disabled Waiver Services Program are determined based on current regulations. One of these regulations is the individual in the Waiver Program must qualify medically. These are individuals who qualify medically to be placed in a skilled nursing care facility but who have chosen the Waiver Program Services as opposed to being institutionalized. (Section 570 of Title XIX Aged/Disabled Home and Community Based Services Waiver, Policies and Procedures Manual, 11-1-03).

The information which was submitted at the hearing revealed that you do not require the type of services provided in a skilled nursing care facility and are not medically eligible for the Aged/Disabled Waiver Services Program.

It is the decision of the State Hearing Officer to <u>uphold</u> the action of the Department (WVMI) to deny medical eligibility for the Title XIX Aged/Disabled Waiver Services Program.

Sincerely,

Thomas M. Smith State Hearing Officer Member, State Board of Review

cc: Board of Review Kay Ikerd, BOSS Julia Foster, WVMI All Care Home and Community Services

#### WEST VIRGINIA DEPARTMENT OF HEALTH & HUMAN RESOURCES

NAME: \_\_\_\_\_

ADDRESS:

# SUMMARY AND DECISION OF THE STATE HEARING OFFICER

#### I. INTRODUCTION

This is a report of the State Hearing Officer resulting from a fair hearing concluded on May 4, 2005 for

This hearing was held in accordance with the provisions found in the Common Chapters Manual, Chapter 700 of the West Virginia Department of Health and Human Resources. This fair hearing was originally convened on May 4, 2005 on a timely appeal filed February 10, 2005.

It should be noted here that any benefits under the Aged/Disabled Home and Community Based Services Waiver Program have been continued pending the results of this hearing. It should also be noted that Kay Ikerd from the Bureau for Senior Services (BOSS) and Julia Foster from West Virginia Medical Institute (WVMI) testified by speaker phone.

All persons giving testimony were placed under oath.

#### II. **PROGRAM PURPOSE**

The program entitled Title XIX Aged/Disabled Waiver Services Program is set up cooperatively between the Federal and State Government and administered by the West Virginia Department of Health and Human Resources.

Under Section 2176 of the Omnibus Budget Reconciliation Act of 1981, states were allowed to request a waiver from the Health Care Financing Administration (HCFA) so that they could use Medicaid (Title XIX) funds for home and community based services. The Program's target population is individuals who would otherwise be placed in a skilled nursing facility (if not for the waiver services).

#### III. PARTICIPANTS

- \_\_\_\_, Claimant. 1. \_
- 2.
- \_\_\_\_\_, Claimant's daughter. All Care Home and Community Services. 3.
- 4. Kay Ikerd, BOSS (testifying by speaker phone).
- 5. Julia Foster, R. N., WVMI (testifying by speaker phone).

Presiding at the hearing was Thomas M. Smith, State Hearing Officer and a member of the State Board of Review.

#### IV. **QUESTION TO BE DECIDED**

The question to be decided is whether the claimant meets the medical requirements of the Title XIX Aged/Disabled Waiver Services Program in needing skilled nursing care.

#### V. **APPLICABLE POLICY**

Title XIX Aged/Disabled Home and Community-Based Services Waiver, Policy and Procedures Manual, 11-3-03.

### VI. LISTING OF DOCUMENTARY EVIDENCE ADMITTED

Exhibit #1 Copy of regulations (2 pages).

- " #2 Copy of hearing request.
- " #3 Copy of PAS-2000 denied 12-29-04 (5 pages).
- " #4 Copy of potential denial letter 1-13-05 (2 pages).
- " #5 Copy of claimant's response.
- " #6 Copy of denial letter 2-4-05 (2 pages).
- " #7 Copy of reevaluation request 11-15-04.

### VII. FINDINGS OF FACT

1. The claimant was a recipient of services under the Title XIX Aged/Disabled Waiver (ADW) Services Program when a PAS-2000 was completed by Julia Foster, R. N. from West Virginia Medical Institute (WVMI) on 12-29-04 (Exhibit #3).

2. WVMI is the agency contracted through the WV Department of Health & Human Resources (WVDHHR) to evaluate and reevaluate medical eligibility for the ADW Program.

3. A PAS-2000 was completed by Julia Foster, R. N. from WVMI, on 12-29-04 and was denied for medical eligibility for the Title XIX ADW Program (Exhibit #3).

4. Findings of PAS-2000 by Julia Foster on 12-29-04 (Exhibit #3) reflected that the claimant had one (1) deficit in the activities of daily living in the area of bathing and that the claimant did not meet the criteria for medical eligibility for the Title XIX ADW Program as she did not have the required five (5) deficits.

5. Testimony from the claimant indicated that she needs help with dressing due to her carpel tunnel syndrome, that she has a hard time getting dressed, that she gets dizzy a lot and gets weak, that she has to have her hair washed and help with bathing and cooking, and that her hands get numb.

6 Testimony from Ms. (1) indicated that two (2) medical documents were faxed to WVMI but they were outside the two (2) week period for submitting new documentation and the State Hearing Officer ruled that such documents were irrelevant to the issue of the hearing. Ms. (1) testified that the claimant needs physical assistance with bathing, dressing, and grooming, that she has trouble walking and taking care of herself.

7. Ms. Foster testified that the claimant demonstrated how she ambulates by holding onto things.

8. The areas of dispute with the PAS-2000 completed by Ms. Foster on 12-29-04 for which a deficit could be awarded are dressing (item #26c), grooming (#26d), and walking (#26i). The State Hearing Officer finds that at the time of the completion of the PAS-2000 on 12-29-04, the claimant reported that she dressed and groomed herself most of the time and that she demonstrated ambulation. No additional deficits can be awarded to the claimant.

9. The claimant has only one (1) deficit and does not meet the criteria for medical eligibility for the ADW Program as five (5) deficits are required.

#### CONCLUSIONS OF LAW

1. Title XIX Aged/Disabled Home and Community-Based Services Waiver, Policies and Procedures Manual, 11-3-03 states, in part,

"Section 570 PROGRAM ELIGIBILITY FOR CLIENT

Applicants for the ADW Program must meet all of the following criteria to be eligible for the program:

- A. Be 18 years of age or older
- B. Be a permanent resident of West Virginia.....
- C. Be approved as medically eligible for NF Level of Care.

D. Meet the Medicaid Waiver financial eligibility criteria for the program as determined by the county DHHR office, or the SSA if an active SSI recipient.

E. Choose to participate in the ADW Program as an alternative to NF care.

Even if an individual is medically and financially eligible, a waiver allocation must be available for him/her to participate in the program.

### 570.1 MEDICAL ELIGIBILITY

A QIO under contract to BMS determines medical eligibility for the A/D Waiver Program.

### 570.1.a PURPOSE

The purpose of the medical eligibility review is to ensure the following:

A. New applicants and existing clients are medically eligible based on current and accurate evaluations.
B. Each applicant/client determined to be medically eligible for ADW services receives an appropriate LOC that reflects current/actual medical condition and short- and long-term service needs.
C. The medical eligibility determination process is fair, equitable, and consistently applied throughout the

C. The medical eligibility determination process is fair, equitable, and consistently applied throughout the state.

### 570.1.b MEDICAL CRITERIA

An individual must have five deficits on the PAS to qualify medically for the ADW Program. These deficits are derived from a combination of the following assessment elements on the PAS:

#### A. #24: Decubitus - Stage 3 or 4

B. #25: In the event of an emergency, the individual is c) mentally unable or d) physically unable to vacate a building. a) and b) are not considered deficits.

C. #26: Functional abilities of individual in the home.

Eating - Level 2 or higher (physical assistance to get nourishment, not preparation)
Bathing - Level 2 or higher (physical assistance or more)
Grooming - Level 2 or higher (physical assistance or more)
Dressing - Level 2 or higher (physical assistance or more)
Continence - Level 3 or higher (must be incontinent)
Orientation - Level 3 or higher (totally disoriented, comatose)
Transfer - Level 3 or higher (one person or two persons assist in the home)
Walking - Level 3 or higher (must be Level 3 or 4 on walking in the home to use Level 3 or 4 for wheeling in the home. Do not count outside the home)

D. #27: Individual has skilled needs in one or more of these areas - (g) suctioning, (h) tracheostomy, (i) ventilator, (k) parenteral fluids, (I) sterile dressings, or (m) irrigations.

E #28: Individual is not capable of administering his/her own medications."

2. Five deficits are required in order to meet the medical eligibility criteria for the Title XIX Aged/Disabled Wavier Services Program and the claimant has only one (1) deficit.

# VIII. DECISION

Based upon the evidence and testimony presented, I must uphold the action of WVMI to deny medical eligibility for the Title XIX Aged/Disabled Waiver Services Program.

# IX. RIGHT OF APPEAL

See Attachment.

# X. ATTACHMENTS

The Claimant's Recourse to Hearing Decision.

Form IG-BR-29.